

ORDINANCE NO. 28-2010

**AN ORDINANCE ESTABLISHING RESPONSIBLE BIDDER  
REQUIREMENTS ON PUBLIC WORKS PROJECTS**

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**WHEREAS**, the City of Ottawa (“City”) is a municipal corporation organized and operating under the laws of the State of Illinois;

**WHEREAS**, the City expends substantial funds for the construction of public works, a portion of that money being derived from taxes paid by residents;

**WHEREAS**, the City seeks to preserve administrative resources by ensuring that only qualified contractors and subcontractors are awarded contracts on public works construction projects;

**WHEREAS**, the City, based upon its experience, has determined that quality workmanship, efficient operation, safety, and timely completion of projects are not necessarily insured by awarding a construction contract solely on the basis of the low bid;

**WHEREAS**, the City seeks to enhance its ability to identify the lowest “responsible bidder” on all public works construction projects by instituting more comprehensive submission requirements which are in compliance with Illinois State Law; and

**WHEREAS**, “An Ordinance Establishing Responsible Bidder Requirements on Public Works Projects” will assure efficient use of taxpayer dollars, will promote public safety, and is in the public interest.

**NOW, THEREFORE, BE IT ORDAINED BY THE COUNCIL OF THE CITY OF  
OTTAWA, ILLINOIS, AS FOLLOWS:**

**Section One. Public works**

For purposes of this chapter, the term “public works” shall mean the following: any constructing, altering, reconstructing, repairing, rehabilitating, refinishing, refurbishing, remodeling, remediating, renovating, custom fabricating, maintenance, landscaping, improving, moving, wrecking, painting, decorating, demolishing, and adding to or subtracting from any public building, structure, airport facility, highway, roadway, street, alley, bridge, sewer, drain, ditch, sewage disposal plant, water work, parking facility, railroad, excavation, or other project, development, real property, or improvement, or to do any part thereof, whether or not the performance of the work herein described involves the addition to, or fabrication into, any structure, project or development, real property or improvement herein described of any material or article of merchandise, which is paid for out of a public fund or out of a special assessment. The term also includes any public works leased by a political subdivision under a lease containing an option to purchase.

## **Section Two. Responsible Bidder**

In determining whether a contractor is a "responsible bidder" for the award of a public works contract the contractor must submit the following information and supporting documentation verified under oath on a form designated by the City, in order for the bid to be accepted:

- A. Documents evidencing compliance with all applicable laws and ordinances pre-requisite to doing business in Illinois;
- B. A valid federal employer tax identification number or, if an individual, a valid social security number;
- C. A statement of compliance with provisions of Section 2000e of Chapter 21, Title 42 of the United States Code and Federal Executive Order No. 11246 as amended by Executive Order No. 11375 (known as the Equal Opportunity Employer provisions);
- D. Disclosure of the name and address of each subcontractor from whom the contractor has accepted a bid and/or intends to hire on any part of the project. Further, each such subcontractor shall be required to adhere to the requirements set forth herein as though it were bidding directly to the City. Each contractor shall submit all subcontractors information and supporting documentation to the City no later than the date and time of the contract award;
- E. Certificates of insurance showing the following coverage necessary for the project:
  - i. General liability (\$1 million minimum coverage);
  - ii. Workers' compensation (statutory limits); and
  - iii. Automobile liability.

Amounts not herein listed shall be determined by the awarding agency and set forth in the bid specifications;

- F. A statement of compliance with all provisions of the Illinois Prevailing Wage Act (820 ILCS 130/1 et seq.), and all rules and regulations therein, for the past five (5) years.

Such statement shall also provide that the contractor has reviewed the Prevailing Wage Act (or federal Davis-Bacon and related Acts), has reviewed and agrees to pay the applicable prevailing wage rates attached to the bid specifications, and will strictly comply with the Prevailing Wage Act (or federal Davis-Bacon and related Acts) and related requirements.

A contractor who has been found by the Illinois Department of Labor to be in violation of the Prevailing Wage Act twice within a three (3) year period shall be deemed not to be a Responsible Bidder for two (2) years from the date of the latest finding;

- G. Evidence of participation in apprenticeship and training programs applicable to the work to be performed on the project which are approved by and registered with the United States

Department of Labor's Office of Apprenticeship, or its successor organization. The required evidence includes a copy of all applicable apprenticeship standards and Apprenticeship Agreement(s) for any apprentice(s) who will perform work on the public works project;

- H. A copy of the written program for the prevention of substance abuse to be filed with a public body pursuant to the Substance Abuse Prevention on Public Works Projects Act (820 ILCS 265/1 et seq.);
- I. A statement that individuals who will perform work on the public works project on behalf of the contractor are properly classified as either (i) an employee or (ii) an independent contractor under all applicable state and federal laws and local ordinances;
- J. A statement that all employees are (i) covered under a current workers' compensation insurance policy and (ii) properly classified under such policy.

If the contractor is insured with a carrier, the evidence of workers' compensation insurance shall be a copy of the "Information Page" of the contractor's workers' compensation policy and any continuation of that Information Page which include the name and address of the insured, as well as the class codes the compensation premium is based on and the total estimated remuneration per class code;

- K. A statement listing all employees who will perform work on the public works project and evidence that all listed employees are covered by a health and welfare plan and a retirement plan. The required evidence includes a copy of the summary plan description(s) or similar document(s); and
- L. Documents evidencing any professional or trade license required by law or local ordinance for any trade or specialty area in which the contractor is seeking a contract award. Additionally, the contractor must disclose any suspension or revocation of such license held by the company, or of any director, officer or manager of the company.

Any material changes to the contractor's status, at any time, must be reported in writing to the City within fourteen (14) days of its occurrence. Failure to comply with this requirement is grounds for the contractor to be deemed a non-responsible bidder.

### **Section Three. Additional Criteria Available**

If all of the above criteria are otherwise satisfied the City may also consider the following factors, in its discretion, in awarding the project if such information is requested:

- A. Statements as to past performance, which shall give an accurate and complete record of all public works projects completed in the past three (3) years by the contractor. Such statements shall include the name of the public body and the project, original contract price, final contract price, and the names of all subcontractors used, if applicable, and a statement as to compliance with completion deadlines; and/or

- B. Any determinations by a court or governmental agency for violations of federal, state, or local laws including but not limited to violations of contracting or antitrust laws, tax or licensing laws, environmental laws, the Occupational Safety and Health Act (OSHA), the National Labor Relations Act (NLRA), or federal Davis-Bacon and related Acts.

**Section Four. Exemptions.**

Projects costing less than \$10,000 are exempt from this Ordinance. However, nothing in this section shall affect the requirement that a contractor pay the prevailing wage rate according to State law.

**Section Five. Incomplete Submissions by Bidders and Subcontractors**

It is the sole responsibility of the contractor to comply with all submission requirements at the time it submits its bid to the City. The submission requirements also apply to all subcontractors, except that the contractor shall submit all subcontractor submissions to the City no later than the date and time of the contract award. Contractor and/or subcontractor submissions deemed inadequate or incomplete may result in a determination that the contractor is not a responsible bidder.

**Section Six. Lowest Bidder Not Chosen**

When the award is not recommended to be given to the lowest bidder, a statement of the reason for such recommendation shall be prepared by the City Council.

**Section Seven. Multiple Low Bids**

When two or more responsible bidders submit the same low bid, the contract award shall be determined by drawing lots at a public meeting of the City Council, unless one bidder is a local contractor and one is a non-local contractor, in which event the local contractor shall be awarded the contract.

**Section Eight. Public Records**

All information submitted by a contractor or subcontractor pursuant to this Ordinance are public records subject to review pursuant to the Illinois Freedom of Information Act (5 ILCS 140/1 et seq.).

**Section Nine. Materiality**

The requirements of this Ordinance are a material part of the bid documents and the contract and the successful bidder shall insert this Ordinance in all subcontracts.

**Section Ten. Severability**

If any portion of this Ordinance or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other portions or applications of this Ordinance which can be given effect without the invalid portions or applications and, to this end, the portions of this Ordinance are severable.

**Section Eleven. Repeal**

Any prior ordinance, including Ordinance No. 9-1998, or portion thereof in conflict with this Ordinance is hereby repealed.

**Section Twelve. Effective Date**

This Ordinance shall take effect upon passage by the City Council of Ottawa, Illinois.

	<b>Aye</b>	<b>Nay</b>	<b>Absent</b>
Mayor Eschbach	<u>X</u>	<u>      </u>	<u>      </u>
Commissioner Aussem	<u>      </u>	<u>X</u>	<u>      </u>
Commissioner Whitney	<u>X</u>	<u>      </u>	<u>      </u>
Commissioner Baxter	<u>X</u>	<u>      </u>	<u>      </u>
Commissioner Eichelkraut	<u>X</u>	<u>      </u>	<u>      </u>

PASSED and APPROVED this 3<sup>rd</sup> day of August, 2010.

  
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**Robert M. Eschbach, Mayor**

**ATTEST:**

  
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**Shelly L. Munks, City Clerk**

